

Feed the Future Enabling Environment for Food Security project

World Bank *Enabling the Business of Agriculture* Index (EBA):

An Introduction to Benchmarking for Agricultural Development under Feed the Future

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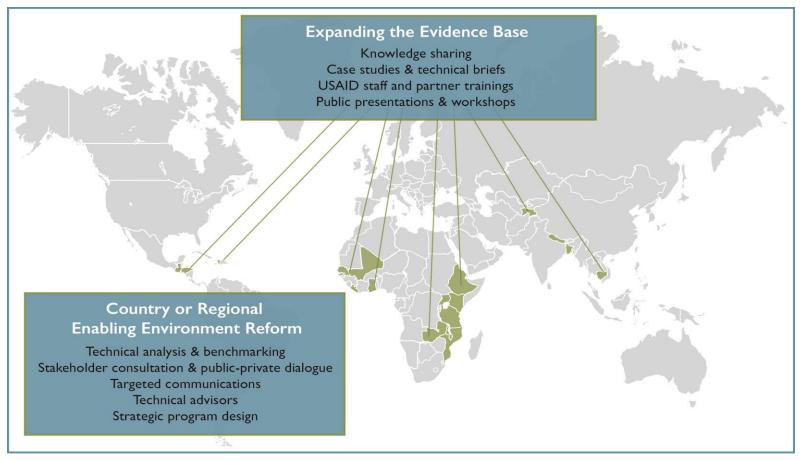
Agenda

- Part I: About EBA: What It Is, How to Use It, and Why It Matters for Feed the Future
- Part II: Unpacking the Methodology and Rwanda's Scores
- Part III: Leveraging EBA in Support of Mission Objectives





Feed the Future Enabling Environment for Food Security







Our Work in Agricultural Benchmarking Development

Enabling Agricultural Trade (EAT) project (2010-2015):

- Agribusiness Regulations and Institutions (AGRI) Index
- Support for the development of the EBA Index
- Lower Mekong Initiative cross-country benchmarking study

Feed the Future Enabling Environment for Food Security project (2015-2020):

- Building Mission awareness of EBA and its uses for Feed the Future programming
- Feedback to World Bank to improve the methodology (surveys, stakeholder outreach)





The Enabling the Business of Agriculture (EBA) Index

What is EBA? A globally comparable dataset on the quality and efficiency of agricultural laws and regulations

History: Builds on complementary BEE indices, such as Doing Business and Women, Business, and the Law

Data collection: Data collected through surveys, desk review, phone interviews, and country visits.

Why do we need it?

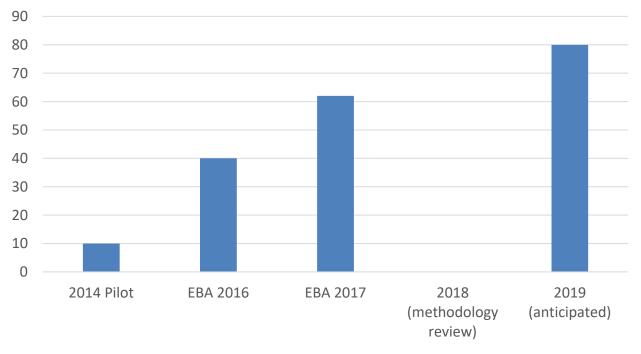
- What gets measured gets done.
- Agriculture is unique.





The EBA Index: The First Five Years

Number of Countries Covered by EBA



Number of Countries Covered by EBA





The EBA Index: Topical Coverage

		"LEGAL" INDICATORS	"EFFICIENCY" INDICATORS
• 8 core topic areas	SEED	 Plant breeding Variety registration Seed quality control 	> Time and cost to register new varieties
•	FERTILIZER	 Fertilizer registration Quality control of fertilizer Importing and distributing fertilizer 	> Time and cost to register a new fertilizer product
 2 topics under development: Land and Livestock 	MACHINERY	 > Tractor operation > Tractor testing and standards > Tractor import 	 > Time and cost to obtain type approval > Time and cost to register a tractor
	FINANCE	 > Branchless banking > Movable collateral > Non-bank lending institutions 	
 2 cross-cutting themes: Gender and Environmental 	MARKETS	 Producer organizations Plant protection Agricultural trade 	 Documents, time and cost to export agricultural goods
Sustainability	TRANSPORT	 > Trucking licenses and operations > Cross-border transportation 	 > Time and cost to obtain trucking licenses > Time and cost to obtain cross-border licenses
	WATER	 > Integrated water resource management > Individual water use for irrigation 	
	ІСТ	> Information and communication technology	





Key Findings from the EBA 2017 Report

Strong correlation between EBA scores and level of agricultural transformation



Figure 1.1 | Urbanized countries show better agriculture regulations than transforming and agriculture-based countries

Source: EBA database.





Key Findings from the EBA 2017 Report

Strong correlation between EBA scores and other measures of regulatory quality.



Sources: EBA database; Worldwide Governance Indicators.





Why EBA Matters for Feed the Future

Global Food Security Strategy (GFSS)

- IR I: Strengthened inclusive agriculture systems that are productive and profitable
- CC IR 5: More effective governance, policy, and institutions

Sustainable Development Goals (SDGs)

- 1.4 Access to Basic Services
- 2.5 Genetic Diversity of Cultivated Plants
- 6.3 Improving Water Quality
- 6.4 Efficient and Sustainable Water Withdrawals
- 6.5 Integrated Water Resource Management
- 9.3 Enterprise Access to Financial Services
- 9c Access to Information and Communication Technology





Reactions to the EBA Dataset

- Rwanda: Rwandan Cabinet evaluating findings for use in Strategic Plan for the Transformation of Agriculture in Rwanda
- Guatemala: Joint engagement by Government and Chamber of Commerce
- Cambodia: MAFF interest in forming a task force to address findings





Uses and Abuses of Benchmarking Data

Three Main Uses of Benchmarking Data

- Prioritization: Enables identification of weaknesses in the enabling environment
- Competition: Generating momentum for reform
- Monitoring: Over time, changes in scores can serve as M&E indicators

Avoiding Pitfalls: Key Questions to Ask

- Are these the *right* reforms to achieve Feed the Future goals?
- Does our approach engender country ownership of the reform process?
- Are we addressing the root causes of the problem or only the symptoms?





EBA Scoring Methodology: The Basics

- Standard business case with assumptions
- Types of indicators: legal framework (quality) vs. time and cost (efficiency)
- Absolute vs. relative scoring: "distance to the frontier" (DTF) and rank
- What is NOT covered:
 - Informal economic activity
 - Unofficial costs
 - Political and social dynamics
 - Macroeconomic performance

Example: Seed

SEED^a | DTF Score 51.80 \diamondsuit Rank 38

Plant breeding index (0-10)	8.0
Variety registration index (0-8)	2.0
Time to register new variety (days)	407
Cost to register new variety (% income per capita)	17.3
Seed quality control index (0-12)	3.0

ASSUMPTIONS USED TO STANDARDIZE THE BUSINESS CASE

The seed variety:

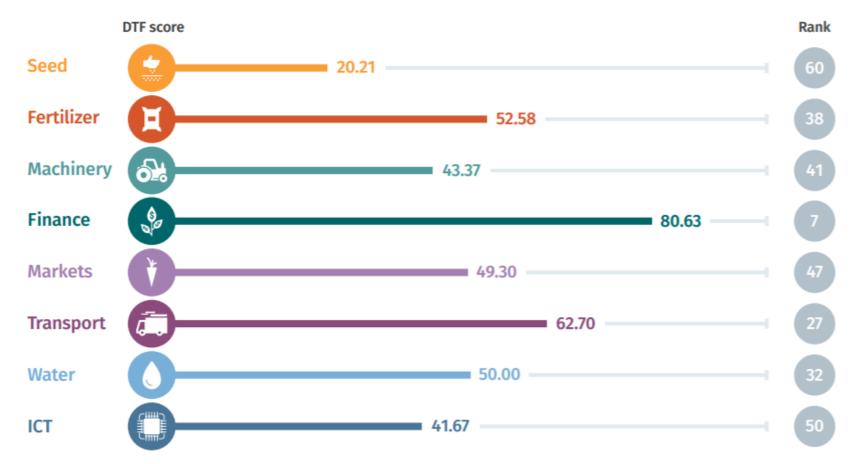
- > Is a maize variety developed by the private sector.
- > Is being registered for the first time in the country.
- > Has not been registered in any other country.ª

Source: EBA 2017





EBA Scoring Methodology: Rwanda Snapshot





Source: EBA 2017

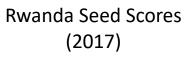


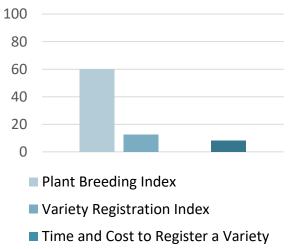
Exploring the EBA Topics: Seed

The Case: A new maize variety is developed by the private sector and is being registered for the first time in any country to be sold on the domestic market.

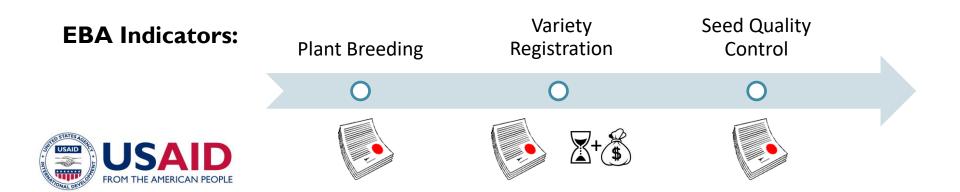
Representative good practices:

- Public and private sector partnership
- Effective variety release committee
- Seed labeling requirements and penalties





Seed Quality Control Index





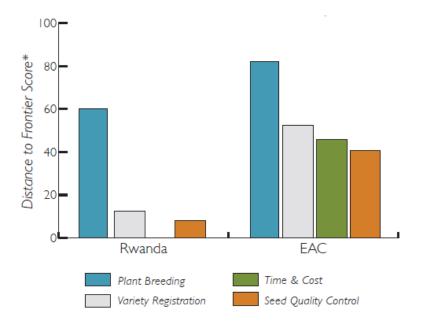
Exploring the EBA Topics: Seed

Notable Findings:

• Rwanda has a very young formal seed industry and seed institutions

Methodology Notes:

- Mandatory seed certification and variety registration
- Formal vs. informal seed systems



Regional Performance on Seed Topic





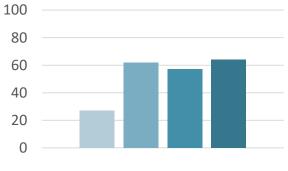
Exploring the EBA Topics: Fertilizer

The Case: A registered private entity is importing a new chemical fertilizer product, produced elsewhere, for domestic marketing purposes. It is not the first product the company has registered.

Representative good practices:

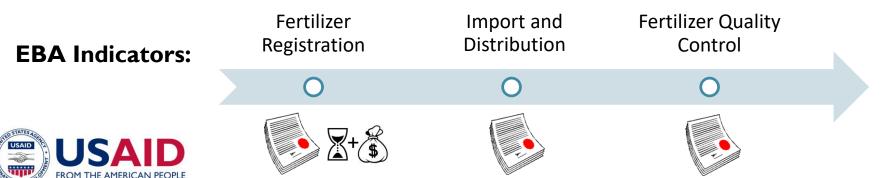
- No field testing for fertilizer registration
- Streamlined import permit requirements
- Labeling requirements and penalties for sale in open bags

Rwanda Fertilizer Scores (2017)





- Time and Cost to Register Fertilizer
- Quality Control Index
- Import and Distribution Index





Exploring the EBA Topics: Fertilizer

Methodology Notes:

- Time/Cost built into legal index for fertilizer import and distribution index
- Favors regional harmonization

Regional Performance on Fertilizer Registration

Notable Findings:

• MINAGRI and RALIS differ on importance of the field testing requirement

	Time to register a new fertilizer product	Cost to register a new fertilizer product (% income per capita)	Importing & distributing fertilizer DTF (0-100)
Rwanda	730 days	100%	64
Uganda	663 days	75%	29
Tanzania	578 days	0%	43
Zimbabwe	15 days	98%	43



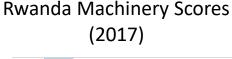


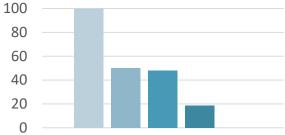
Exploring the EBA Topics: Machinery

The Case: A registered private sector company, that operates with any special import privileges, imports agricultural tractors that fit certain specifications as defined in the methodology.

Representative good practices:

- Streamlined import procedures to improve access and availability
- Roadworthiness inspections and aftermarket parts and services

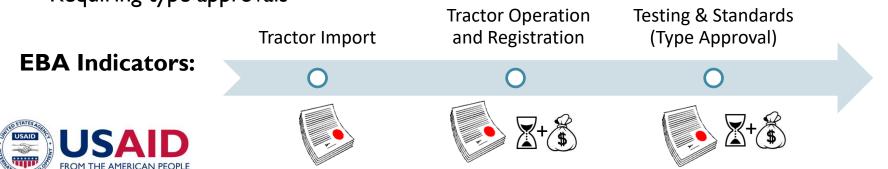




Tractor Import Index

- Tractor Operations Index
- Time and Cost to Register a Tractor
- Testing & Standards Index
- Time and Cost to Obtain Type Approval







Exploring the EBA Topics: Machinery

Methodology Notes:

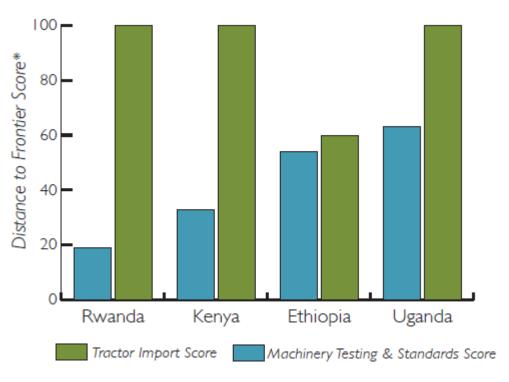
- Tractors as a proxy for agricultural machinery
- Import index may need some differentiation

Notable Findings:

 Proposed Center of Excellence will remedy most causes of low score for testing and standards



Regional Performance on Tractor Registration





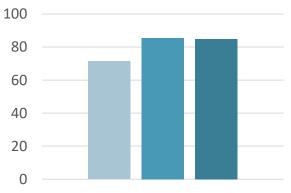
Exploring the EBA Topics: Finance

The Case: Methodology defines main terms and provides certain specifications for microfinance institutions and financial cooperatives.

Representative good practices:

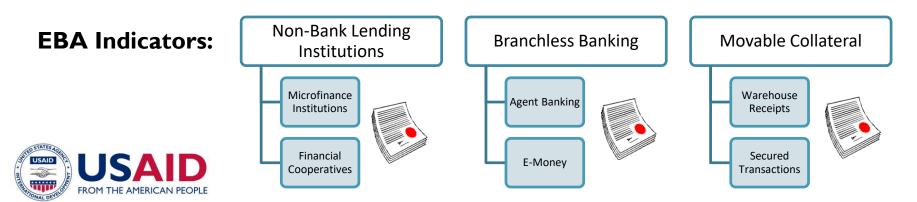
- Transparent pricing and deposit insurance
- Diversity in financial service providers
- Performance guarantees to reduce risk in warehouse receipts





Non-Bank Lending Institutions Index

- Branchless Banking Index
- Movable Collateral Index





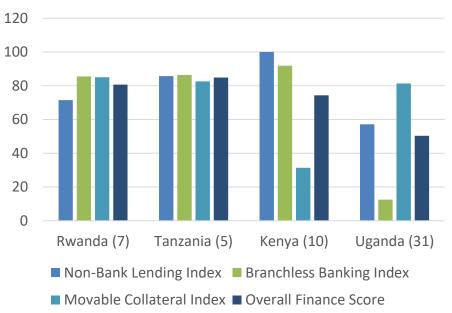
Exploring the EBA Topics: Finance

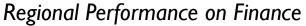
Methodology Notes:

- Incorporation of secured transactions indicators from the Doing Business methodology
- Traditional finance vs. financial inclusion mechanisms

Notable Findings:

• Good regulation does not necessarily equate with access to finance.









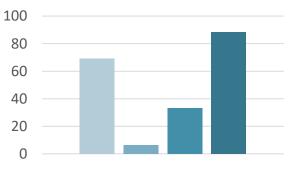
Exploring the EBA Topics: Markets

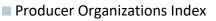
The Case: A business that performs general agricultural trading activities, exclusive of production, processing, and retail. Specifications made for the size and content of the shipment and the trading partner.

Representative good practices:

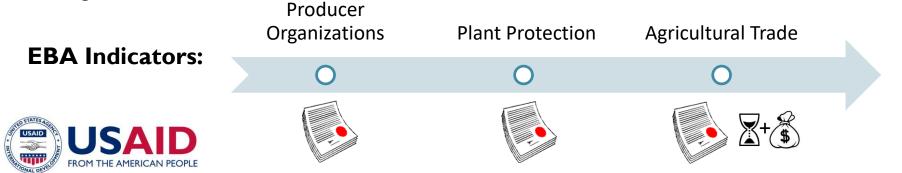
- Streamlining phytosanitary certification
- Predictable market policies free of price controls and NTBs
- Facilitating the establishment of producer organizations

Rwanda Markets Scores (2017)





- Plant Protection Index
- Agricultural Trade Index
- Documents, Time, and Cost to Export





Exploring the EBA Topics: Markets

Methodology Notes:

- Does this indicator really capture market access constraints?
- Only EBA topic for which gender is explicitly scored

100 80 60 40 20 0 Rwanda Producer Organizations Plant Protection

Documents, Time, & Cost to Export

Agricultural Trade

Regional Performance on Markets





Exploring the EBA Topics: Transport

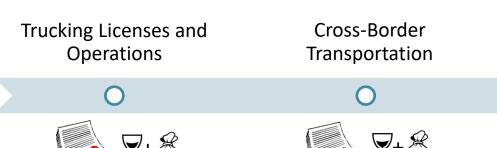
The Case: A private entity or natural person, located in the country's largest business city, that performs the commercial transport of goods by road, including cross-border. Additional assumptions about the trucks, products transported, and cross-border trading partner.

Representative good practices:

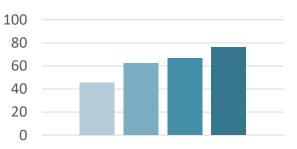
- Preference for company level licensing
- Improving cross-border transport and competition

EBA Indicators:





Rwanda Transport Scores (2017)



Trucking Licenses and Operations Index

- Time and Cost to Obtain Trucking Licenses
- Cross-Border Transportation Index
- Time and Cost to Obtain Cross-Border Licenses



Exploring the EBA Topics: Transport

Methodology Notes:

Notable Findings:

- Heavy focus on the treatment of foreign truck operators
- Omits other types of transport (e.g., air cargo)

 Restricted rights of foreign truck operators are a regional issue impeding trade

	Time & cost of obtaining trucking licenses (DTF 0-100)	Time to obtain trucking licenses	Cost of obtaining trucking licenses (% income per capita)
Rwanda	62	7 days	22%
Burundi	93	l day	5%
Kenya	96	l day	2%
Uganda	91	I day	6%





Exploring the EBA Topics: Water

The Case: A mid-sized farm (2-10 ha) growing crops and using mechanical water abstraction mechanism for individual use.

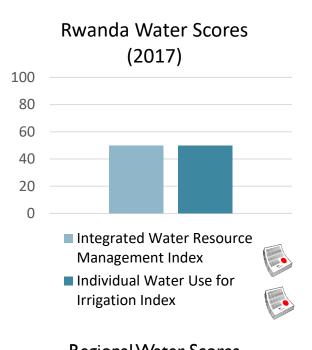
Representative Good Practices:

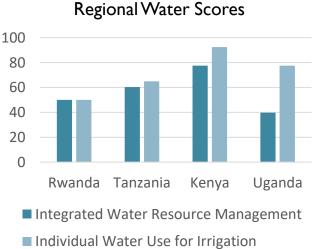
- Institutional capacity for planned water management
- Transparent permit systems for individual use
- Effective resource pricing to promote conservation

Notable Findings:

- Uphill battle to institute water usage fees
- Irrigation equipment critical in the battle against climate change impacts









Exploring the EBA Topics: ICT

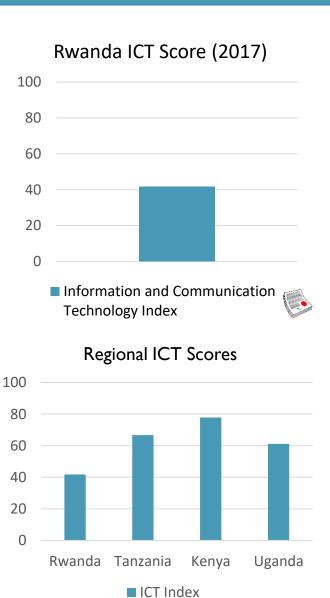
The Case: A private company that provides telecommunications services such as voice, SMS, and data.

Representative good practices:

- Fostering competition through general authorization regimes
- Efficient spectrum management to promote greater investment in rural areas

Methodology Note:

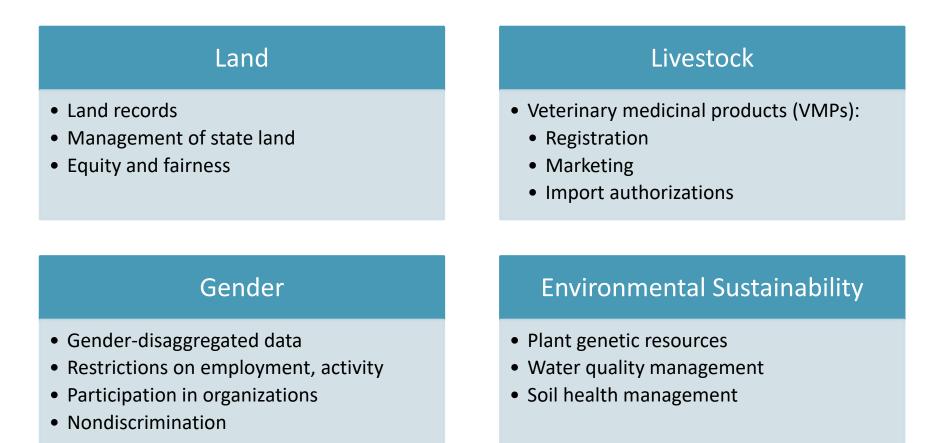
Focus on incentivizing private sector investment







Topics under Development and Cross-Cutting Themes







Leveraging EBA to Support Mission Objectives

Recap: Three Main Uses of Benchmarking Data

- Prioritization: Identification of weaknesses in the enabling environment
 - How well do the EBA topics areas align with Mission priority areas for agricultural sector development?
 - Are these the *right* reforms to achieve Feed the Future goals?
 - What topics might you like to see added?
- Competition: Generating momentum for reform
- Monitoring: Over time, changes in scores can serve as M&E indicators





Leveraging EBA to Support Mission Objectives

Recap: Three Main Uses of Benchmarking Data

- Prioritization: Identification of weaknesses in the enabling environment
- Competition: Generating momentum for reform
 - Does the approach engender country ownership of the reform process?
 - Are these topics the best use of government time and resources at this stage of development?
 - Do these good practices make sense in the Rwandan context?
- Monitoring: Over time, changes in scores can serve as M&E indicators





Leveraging EBA to Support Mission Objectives

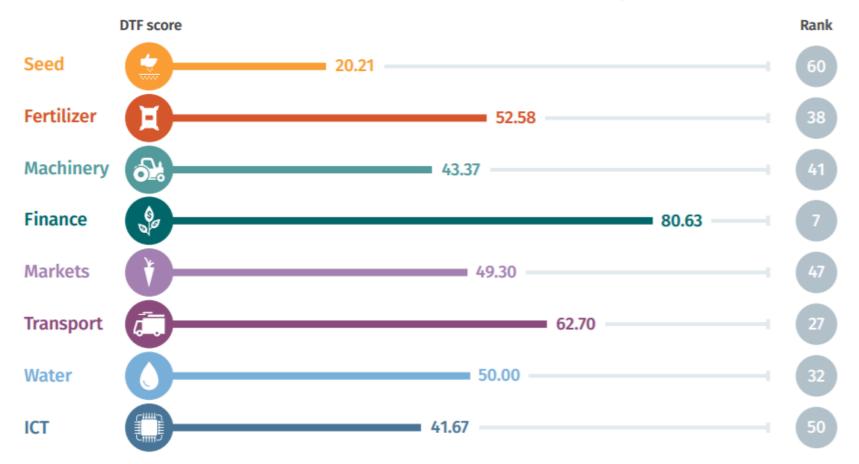
Recap: Three Main Uses of Benchmarking Data

- Prioritization: Identification of weaknesses in the enabling environment
- Competition: Generating momentum for reform
- Monitoring: Over time, changes in scores can serve as M&E indicators
 - What indicators do you currently use for regulatory and policy reform work? Would EBA be more or less useful?
 - Risk of the "quick win" are we addressing the root causes of the problem or only the symptoms?





EBA 2017 – Rwanda Score Snapshot





Source: EBA 2017



Wrap-Up: Feedback and Next Steps

- Final Comments or Questions: What changes would you like to see in the EBA methodology? Other feedback?
- Taking it to the Next Step: Complementary tools and resources for enabling environment reform





FEEDIFUTURE

The U.S. Government's Global Hunger & Food Security Initiative

www.feedthefuture.gov

